

6. Utilities, Community Facilities & Services

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Community Utilities, Facilities & Services Vision

In 2035, the City provides top notch services that contribute to a regionally ranked quality of life. Service delivery focuses on quality, safety, and efficiency. The City serves as a model for the community with high quality building design, landscaping and sustainability that positively contribute to community character. Residents of all ages and abilities enjoy year-round access to high-ranking education, abundant recreation opportunities, a vibrant community center, immersive library resources and quality health care. Community development expansion is coordinated with utility providers with a focus on infill and density to maximize the efficiency of existing utilities.

Goals

- Provide ample active and passive recreational opportunities that benefit all segments of the City population.
- Ensure that all City development is served by adequate, efficient, cost-effective utilities and community facilities within the City's capacity to provide such services.
- Provide the City staff and infrastructure needed to meet the needs of a growing population
- Provide an efficient, well-maintained system for storm water management
- Maintain a water distribution system that is capable of supplying and distributing potable water within the city.
- Maintain a sanitary system that is capable of serving the needs of the growing city population.
- The City should lead by example, providing quality, well maintained, and sustainable city owned facilities

Policies

The goals and objectives at the end of this chapter are related to actions the City can control. Supporting policies are provided here:

- Pursue shared service opportunities with others when mutually beneficial (i.e. cost savings) to improve the efficiency and quality of utilities and community facilities.
- Provide adequate active and passive recreational opportunities residents.
- Construct all new public facilities and upgrade existing facilities to be accessible by persons with disabilities.
- Provide schools and civic buildings that are located in a walkable neighborhood.
- Reserve open space and conservation areas for eventual park or other recreational purposes.
- Require annexation into the City as a prerequisite for obtaining City water and sanitary sewer service. Only under circumstances that include health concerns (where public services are needed and annexation is not legally possible) or if the area is part of a conservation subdivision, should the City provide services without annexation. If public services are provided to a user who cannot be annexed at the time of the request for services, the user should be required to sign an agreement to annex when it is possible and to pay the true cost of providing the public services while not being a resident of the City.
- Require that developers locate and size public services to serve the entire development area. If a utility must be oversized to serve an area that is not within the current development, the City should participate in financing the cost of oversizing and should assess the cost of the oversized utility to benefited properties the improvement.
- Prohibit installation of large utility boxes and antennas in highly visible areas, front yards and setback areas
- Utilize the Extraterritorial Land Division review authority to ensure that development follows the FLU Map.
- Developments should provide on-site storm water control. If on-site storm water control is not possible due to engineering or limited site size, the developer shall contribute to a fund for regional storm water detention facilities. Developers who contribute to regional storm water detention should pay the appropriate portion of the cost of the storm water facility upon developing any land that is tributary to the storm water facility.
- Preserve certain lands in their natural state so that future generations may learn from them.
- Encourage the use of suitable commercial recreational (e.g. movie theaters, bowling alley, etc.) facilities in appropriate locations, such as traditional neighborhood activity centers.
- Encourage the involvement of citizens in the planning and improvement of City parks.
- Encourage the use of alternative energy resources and efficiency in all buildings.
- Follow Master Plan and study documents for buildings and services.

Introduction

A clear understanding of the location, use and capacity of utilities and community facilities is essential when planning for the future. This information, coupled with the demographic trends and projections presented in Chapter 3, provides a realistic picture of service supply and demand. Further, the community facilities and utilities discussed in this chapter informed the development of the Future Land Use Map.

Wisconsin's Smart Growth Law includes 14 goals for local comprehensive planning. The goals from the planning law listed below specifically relate to planning for utilities and community facilities in Evansville:

- Providing infrastructure and public service and an adequate supply of developable land to meet existing and future market demand for residential, commercial and industrial uses.
- Promotion of the redevelopment of lands with existing infrastructure and public services and the maintenance and rehabilitation of existing residential, commercial and industrial structures.

Utilities Inventory – Location, Use, Capacity

What follows is a description of existing utilities available within Evansville. This section documents those utilities provided by Evansville and private providers.

Wastewater Collection & Treatment Facility

The Evansville wastewater treatment facility was constructed in 2011 and has a design life of 20 years for a population of approximately 8,000 people. Provided the new users/connections to the wastewater treatment facility do not have high volumes or high strengths, an expansion of the facility will not be needed to increase capacity. In 2018, upgrades were made to influent pumping, aeration, and sludge processing to increase capacity and reliability of the systems. The design life for these improvements is expected to be 20 years. The aeration upgrades did not increase the capacity of the plant to 100% of the original (2011) design capacity, but they do satisfy current and proposed residential demands. Wet industrial growth (as was proposed in the City in 2008) would require the addition of more blower capacity.

In general, the existing sewer interceptors are located in the core of the City. The western portion of the existing sewer collection system consists of three interceptors: (1) a single (12-inch or 10-inch diameter) line under West Main Street from Maple Street to Third Street, (2) a single 10-inch line under Liberty Street from South Madison Street to South Fourth Street, and (3) an 18-inch line under part of Water Street, School Street, a portion of South First Street, Highland Street, a portion of South Second Street, Lincoln Street, a greenway between Lincoln Court and South Fifth Street, and Porter Road to the intersection with South Sixth Street. Most of the sewer lines west of Fourth Street are 8-inches in diameter. These interceptors and lines are illustrated on *Map 6.1: Sanitary Sewer Service Area*.

Some of the primary sewer mains in the older part of the City are in poor condition. Most of these mains were constructed in the 1920s or earlier and are made of clay pipes and brick manholes. As residential development has increased, the city has replaced old, leaking sanitary sewer mains. The City replaced the sewer main under Lincoln Street in 2003. In 2005 and 2007, sewer mains under Main Street (as far west as First Street) were replaced. In 2005, the main interceptors for Main Street from Cemetery Road to Exchange Street and on Exchange Street to Water Street were replaced with a new 15" size to accommodate future growth to the area north of Main Street between Union Street and Countryside Drive. In 2013 Garfield Drive from 3rd Street to Madison Street as well as County M was re-constructed to include new sewer and water lines. Sewer lines were reconstruction under South Fourth Street from Main to Lincoln Streets in 2015, under North First Street and Montgomery Court in 2016, under North Second Street in 2019. Sewer mains were replaced under South First (From Liberty to Old 92) and Second Streets (from Main to Old 92) in 2021 and Liberty Street in 2022 (from Maple to Fourth Streets) The sewer mains under Almeron, Walker, Liberty (from Fourth to Fifth), Enterprise, and Walker Streets will be replaced during street reconstructions over the next 5 years. Prior to any surface pavement rehabilitation or replacement, sanitary sewers should be televised to determine if repairs or replacement is warranted. As of 2022, Evansville has 6 lift stations in

the City. These stations have the capacity to serve current and future residential and industrial development in the general service area, as indicated on *Map 6.1: Sanitary Sewer Service Area*.

Sewer Service Extensions

As indicated on the *Map 6.1: Sanitary Sewer Service Area*, 3 new lift stations added north of the City could significantly extend the serviceable area. With respect to the south side of the City, the existing sanitary lines in the South Madison Street area are shallow, making gravity extensions impossible. The soils in this area are generally wet making the area challenging for development. The greatest potential for additional sewer expansion is the northern half of the City. To serve areas northeast and northwest of the City, new sewer lift stations and interceptors must be constructed west of Cemetery Road.

Storm Water Management

The City of Evansville has a storm sewer system to collect storm water runoff. The City provides routine maintenance to the storm sewer infrastructure when other improvements are scheduled (e.g. roads, sewers, water, etc.). In the older portions of the City, the storm sewers eventually flow to Allen Creek. In newer developments, greenways, detention and retention facilities are used to control and treat storm water prior to flowing into Allen Creek.

Storm water runoff from undeveloped land south of the current City boundary naturally drains southward to the low area along Allen Creek. Undeveloped land east of the City naturally flows to the drainage swale south of the Stoughton Trailers facility. The runoff from undeveloped land north of the City and east of Hwy 14 drains to Allen Creek. New development planned in this area will impact water levels and quality in Allen Creek as it travels through the City. Therefore, storm water detention and treatment facilities should continue to be required for any new development area that meet or exceed city requirements.

Stormwater management is handled well by the City through its subdivision review process. Developers of new subdivisions are required to construct storm water detention and treatment facilities that are sufficient in size and appropriately situated so that the amount of storm water runoff from the area of the proposed subdivision is no greater than occurs in the land's undeveloped state. In addition, the City encourages the use of open greenways to slow down and absorb storm water rather than using underground storm sewers to move water.

Green infrastructure that uses natural hydrologic features to manage water within the City will also reduce the load on the storm sewer system and improve water quality. Examples of green infrastructure include rain gardens, bioswales, permeable pavement and the use of native landscaping. These elements can be integrated into road projects and large-scale projects, such as in terraces or medians where stormwater is directed, or can be done on a small scale with individual residential properties. The recent JC McKenna Middle School reconstruction used a rain garden and bioswale adjacent to the parking lot. The upcoming work to expand West Side Park has illustrated a rain garden in the plans. The 2020-2025 Park and Outdoor Recreation Plan proposed the use of "grass-crete" permeable pavement for parking areas. Credits from the stormwater utility to individuals and businesses that manage stormwater with green infrastructure on site can help incentivize more sustainable water management.

The City has a separate stormwater utility to provide revenue for maintaining and improving existing stormwater infrastructure. Single family residential properties are charged 1ERU (equalized residential unit), while other properties are charged ERUs based on the amount of impervious area on the property. One ERU equals 3000 sq. ft. of impervious surface. Rates for this utility should be analyzed every 3 years.

There are concerns about the impact of storm water runoff on the quality of receiving water resources like Lake Leota. As development occurs, additional streets, parking areas and buildings are constructed which increase impervious surface. Within a watershed, as impervious surface area increases, area streams are adversely impacted. In fact, relatively low levels of impervious coverage can have a significant impact on the quality of area streams. To mitigate these impacts, the City will pursue:

Watershed Planning

All watershed-planning activities in the City of Evansville should be coordinated with the Rock County Land Conservation Department to identify critical habitats, aquatic corridors and water pollution areas. Impaired streams have been identified in the Department of Natural Resources' (WDNR) 303(e) list. In 2004, the City applied to the Department of Natural Resources for two lake planning grants to study the Allen Creek watershed north of Lake Leota to develop strategies for improving the quality of water flowing into the lake.

Land Conservation Techniques

Land conservation techniques include: cluster and conservation subdivisions, setbacks, buffers, and land acquisition following the development patterns outlined on the *Future Land Use Map*.

Site & Subdivision Design Techniques

Effective site design techniques encourage the use of natural landscaping, limit impervious surface, enforce setbacks and buffers, and protect natural resources. Subdivision design techniques such as "conservation subdivisions" would require open space areas to retain and absorb storm water.

Storm Water Best Management Practices (BMP)

Storm water best management practices seek to reduce storm water pollutant loads, maintain ground water recharge and quality, protect stream channels and safely maintain the 100-year floodplain. Successful BMP's include rain gardens, bioswales, rain capture devices, green roofs, ponds, wetlands, infiltration, filtering systems and open drainage channels. Incentives such as impact fees, stormwater fees, and credits for private management increases private management of stormwater, reducing the load on the public storm sewer system and nearby water quality. *Map 6.2: Storm water Service Area Map* is provided on the previous page.

Erosion and Sediment Control

Typically, erosion and sediment control requirements affect construction sites. Probably one of the most effective techniques is to reduce the time that soil is exposed. As with the other mitigation techniques outlined in this subsection, education will be critical to success. The City's Erosion Control Ordinance, adopted in 2005, address these concerns for site disturbance over one acre.

Water Supply

The City of Evansville has a water & light utility that was established in 1901. Evansville's municipal wells draw water from the St. Peter or Cambrian sandstone levels, and this ground water supply is recharged primarily from precipitation from above. The water supply is tested regularly for the presence of a wide variety of compounds.

The City currently operates three wells that have a combined design pumping capacity of 2,090 gallons per minute. Well 1 has a capacity of 350 gpm, Well 2 has a capacity of 740 gpm, and Well 3 has a capacity of 1,000 gpm. The storage capacity of the City's water system is 300,000 gallons of elevated storage consisting of a water tower built in 1990 and repainted and inspected in 2015 and inspected in 2021. 400,000 gallons of storage is in an underground concrete reservoir. Well 2 and 3 have diesel-powered emergency pump so they can provide water supply even in the event of a disruption in the supply of electricity. The average daily usage is about 350,000 gallons of water.

Assuming the current rate of commercial and residential development, the City's available water storage capacity should be adequate for another 20 years. It would be preferable to locate any additional water storage for the existing water distribution system on the west side of the City, which would balance water storage within the City. This future water storage would be located at a ground elevation similar to that or above the ground elevation of the existing water tower is approximately an elevation of 928 feet located on the east side of the City.

There is land near CTH C and Evansville Brooklyn Road, just outside the current City limits that will require additional water infrastructure to develop as there is not adequate water pressure due to land's topography. A 2018 study found development in this area above 960 feet in elevation would require the installation of a \$375,000 booster pump station consisting of 3 pumps and auxiliary power. Additional areas west of City limits may present water

challenges as well, these were not highlighted in the recent study, but are illustrated on *Map 6.3 Water system Service Area Map*. An eventual elevated water tower would be needed in this area as land develops. Northeast of Evansville's City limits is a large area of land around Territorial Road and County M that will require an elevated water tower or booster station for future water service to this area.

Also of concern is the poor condition of the water mains in the oldest portions of the City. The water mains were small when installed and have been narrowed by mineral deposits over the years. Many of these older mains are transite, which becomes very brittle with age. The City replaced the water mains under Lincoln Street in 2003, under Main Street (as far west as First Street) in 2005 and 2007, under Garfield Street in 2013, and South Fourth Street in 2015. Additionally, water mains were replaced under North First Street and Montgomery Court in 2016, Franklin and Jackson Streets in 2018, North Second Street and Grove Street between Leonard park Drives in 2019, South Second Street and South First Street in 2021, and Liberty Street from Maple to Fourth Streets in 2022. Replacing of mains is planned under Almeron, Walker, Liberty (from Fourth to Fifth Streets), Enterprise, and walker Streets in the next 5 years. Replacement of all 4" mains under Roadways is a priority of the Capital Improvement Plan (CIP)

Electricity

Electricity is provided locally by the Evansville Water & Light Utility which charges user fees to customers to cover system maintenance, extensions, and upgrades. The existing electrical system has capacity to withstand any single contingency, but one of three substation transformers at the Union Street Substation needs to be replaced within the next five years due to age and condition. Plans are to install a second transformer at the Union Townline Substation and retire the old transformer at Union Street Substation, resulting in two transformers at each substation. This will allow excess capacity at Union Townline Substation to be used under contingency and could reliably handle load growth of 33%. Evansville Water and Light also buries new primary conductors and utility lines annually, which reduces overall maintenance and the chance of power outages, as well as providing a more attractive streetscape. A new metering system began installation in Evansville in 2015 and was completed in 2021. This system allows utility billing staff to view more detailed data regarding customer usage. This will help to improve Evansville's sustainability and resiliency by allowing customers better decision making in power usage.

Natural Gas

WE Energies provides natural gas service to the City of Evansville. This regional company has a long history of supplying safe and reliable service. WE Energies has no immediate plans to expand the type or level of services offered in Evansville. Changes to service are evaluated regularly by WE Energies.

Alternative Energy

In the early 2000s, a local group, the Evansville Initiative, worked with the City, schools and local businesses to encourage the use of alternative energies. The group's efforts saw installation of a geothermal system in the high school, built in 2002. A 2009 \$50,000 planning grant by the Wisconsin Office of Energy Independence was used to draft a local 25 x 25 plan to increase the municipal use of renewable energy and renewable fuels by 25% in 2025. The Initiative led to the formation of the Energy Independence Team (EIT). Several plan components were implemented, including installation of LED street lights, construction of a 100 kw wind turbine in 2010, and upgrades to well and lift station pumps. The City's energy supply is provided by WPPI with 8.5% of the fuel mix being renewables and 20.6% being nuclear; helping to achieve the goals of the 25x25 plan.

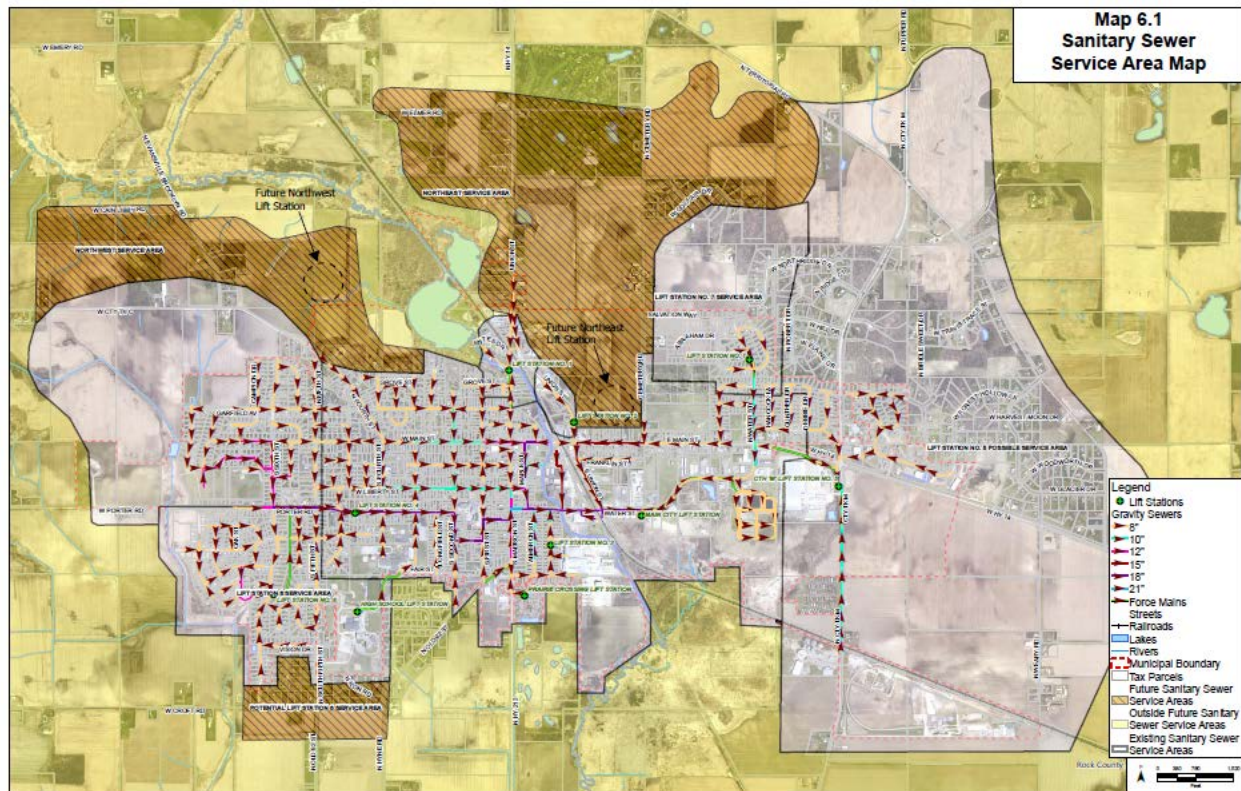


FIGURE 6A: EVANSVILLE'S WIND TURBINE.

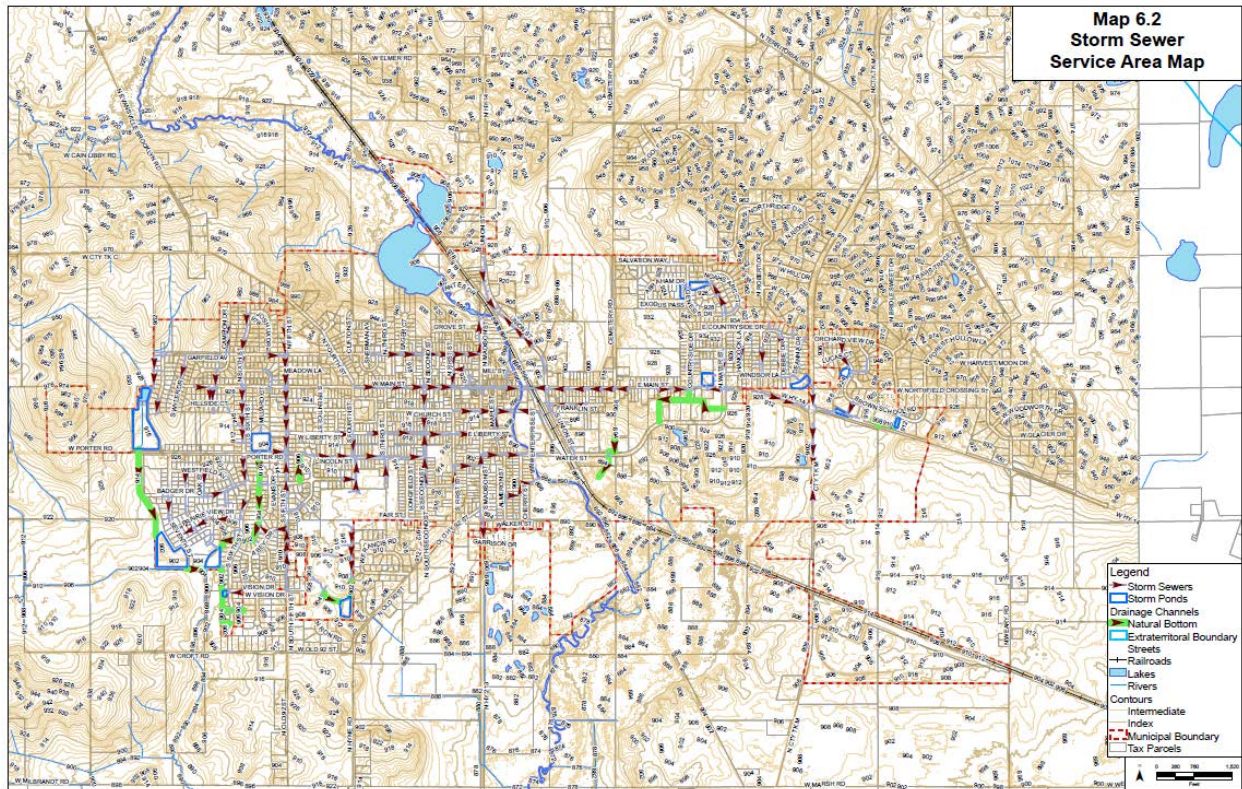
The EIT continues to meet to monitor and champion community-wide alternative energy and conservation efforts. Recent initiatives of the EIT include advocacy for a 2019 electrical vehicle charging station and a Carbon Neutrality Resolution adopted by Common Council in 2021. An energy planning grant was awarded in 2022 to create an energy plan for the city, superseding the 2009 25x25 plan. The new plan will be completed in 2023.

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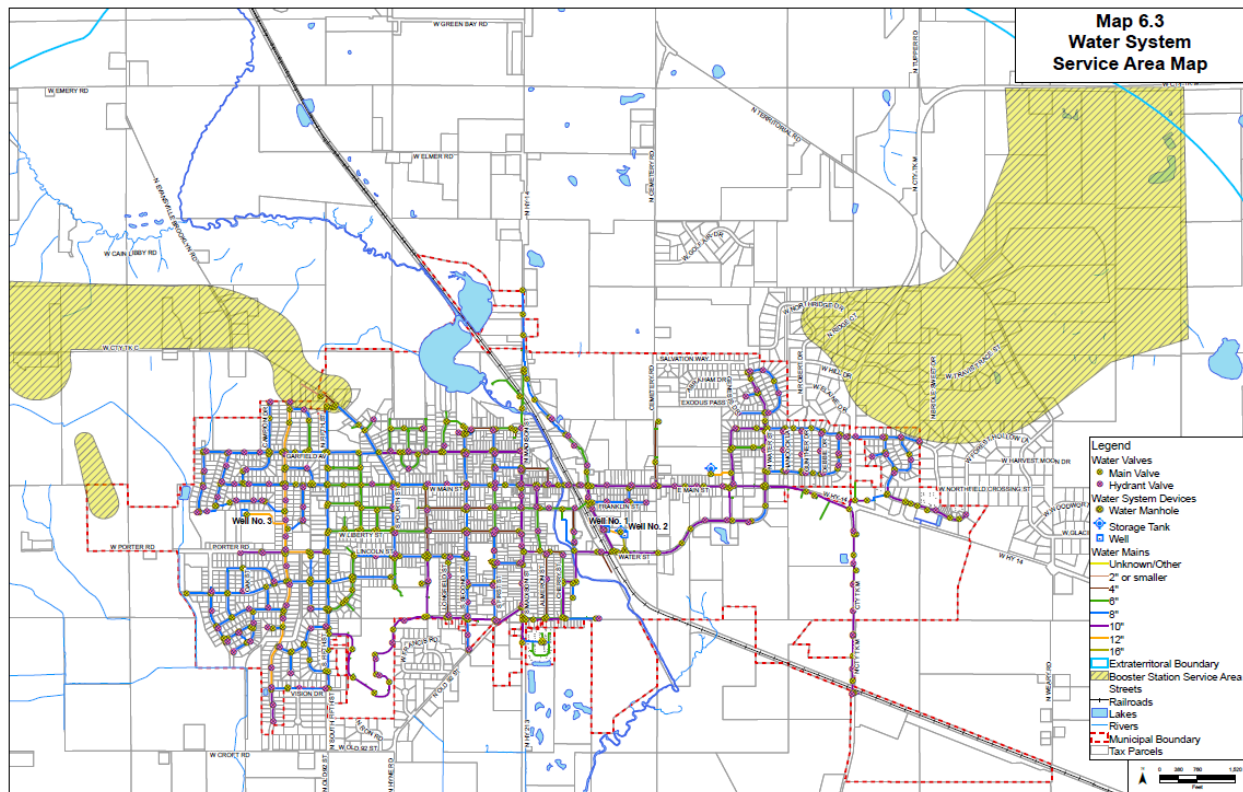
Map 6.1: Sanitary Sewer Service Area



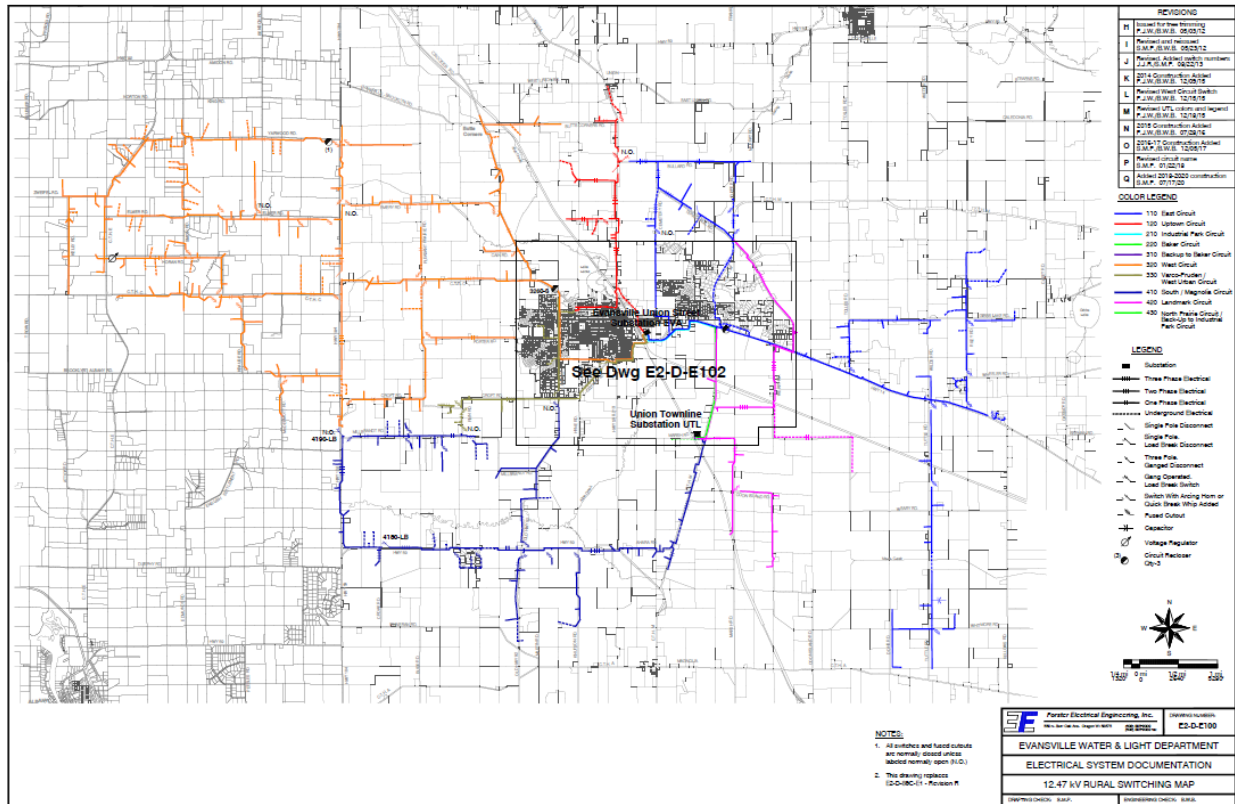
Map 6.2: Storm Sewer Service Area



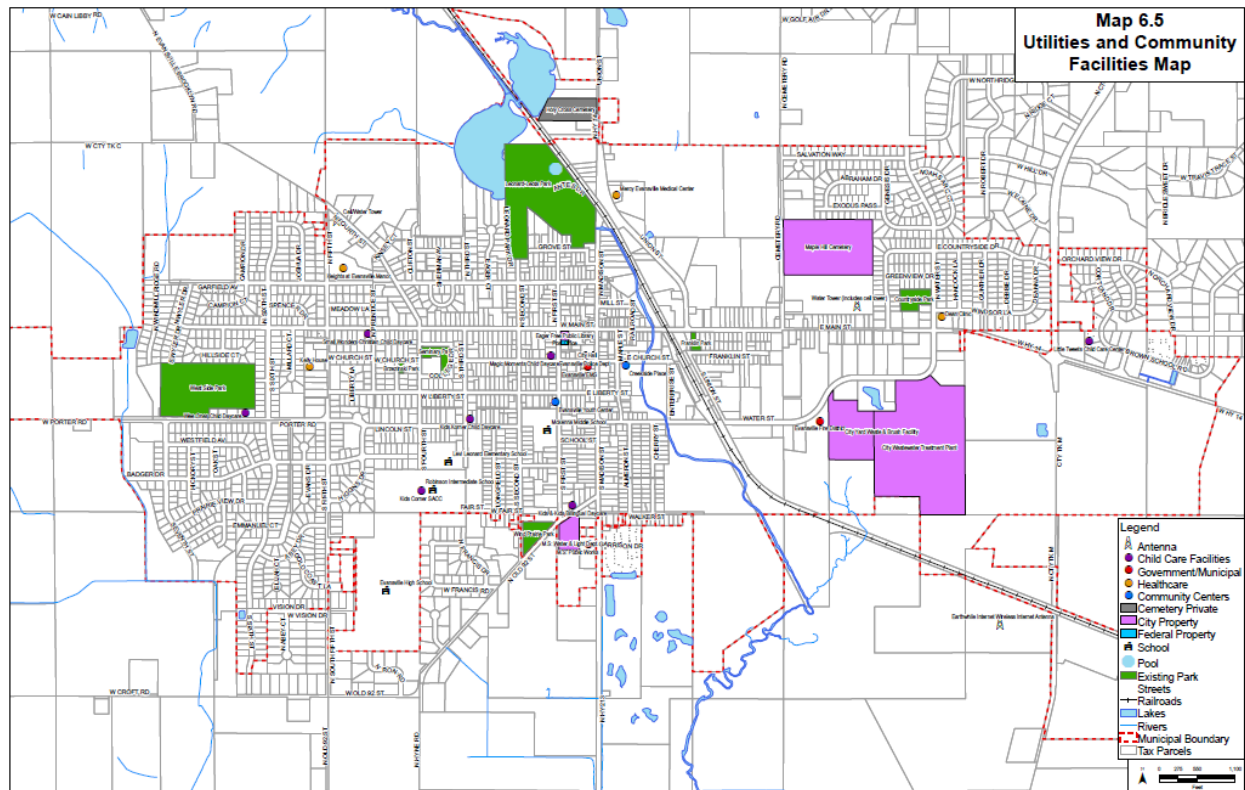
Map 6.3: Water System Service Area



Map 6.4: Electrical System Documentation



Map 6.5: Utilities and Community Facilities



Community Facilities Inventory

This portion of the chapter profiles the community facilities available to City residents, including facilities operated by Rock County and private providers.

Park and Recreation Facilities

Evansville adopted an updated *Park and Outdoor Recreation Plan* in 2020. The plan profiles park space within the City and makes specific recommendations for improvements. These recommendations should be implemented and the plan updated every 5 years to keep the City eligible for state grants.

The City maintains a total of seven parks covering approximately 76 acres. Leonard-Leota Park, designated as a National Historic Landmark, is a park with uniquely picturesque designed landscape. The area of Lake Leota is approximately 38.4 acres. Leonard-Leota Park houses the Veterans Memorial Aquatic Center, built in the 1950s. During the 2015 season, the pool had approximately 11,700-12,200 users. In 2019, paid admissions totaled 4,461, although this only represents a portion of total visitors.



FIGURE 6B: BRIDGE OVER ALLEN CREEK AT LAKE LEOTA PARK.

West Side Park is the second largest and most notable park in the City. The 2020 Park and Outdoor Recreation Plan highlighted ways that this largely undeveloped area could provide additional recreation amenities. Since the plan's adoption, a public referendum was held (fall 2020) to construct a new aquatic center, baseball and softball fields at West Side Park. Replacing the old pool near Lake Leota will be a "naturescape splash pad" designed to be sensitive to the surrounding context. These projects have an expected completion date of 2024. Since the Park and Outdoor Recreation Plan's adoption a Dog Park was installed south of the public works garage.

In 2022, the total area of the City of Evansville was approximately 2,119.87 acres, so the combined area of the City's existing parks and Lake Leota was 5.14% of the City's total land area.

One way of measuring the adequacy of a community's recreational facilities is to determine the number of people they serve or have the capacity to serve. The National Recreation and Park Association recommends a community standard of 10 acres of local recreation land per 1,200 residents.

The current population of Evansville is 5,135 persons (2015 DOA Population Estimate). To meet this standard, the City would need to provide at least 42.79 acres of parkland. The City's parks currently exceed this amount. By 2035, Evansville's population is projected to increase to 6,855 residents, which will mean the City would need to provide 57 acres of park and recreation land. City Parks will still exceed the parkland standards. The *Evansville Park and Outdoor Recreation Plan* provides more specific standards of recommended park acreages based on park type (e.g. Community Park, Neighborhood Park, etc.)

Budget constraints may limit the City's ability to purchase and maintain additional park facilities. Recent park upgrades and dedications have occurred as a result of private donations and requirements of developers. Grants, donations, as well as additional funding opportunities identified in the *Evansville Park and Outdoor Recreation Plan*, are encouraged to offset taxpayer demands. The *Future Land Use Map* presented later in this plan incorporate trails and potential park facilities to address resident needs.

In addition to the public recreation facilities and the facilities provided by the school district, Evansville residents and visitors have access to the Evansville Country Club Golf Course, Creekside Place, Rock County Park facilities, WDNR lands, snowmobile trails, and the Ice Age Trail.

Table 6.1: Park Facilities.			
Park Name	Acres	Recreation Activities	Recreation Facilities
Brzezinski Park	0.3 acres	Picnicking, playground, general open play space	Picnic table, playground equipment, grill
Franklin Street Park	0.6 acres	Baseball, playground, basketball, picnicking, general open play space	Ball field, picnic table, sandbox, basketball standard on a paved playing surface, playground equipment, grill
Peace Park	2 acres	Passive recreation and nature study	None
Countryside Park	3.3 acres	General open play space, picnicking, playground, soccer, baseball	Picnic table, playground equipment, baseball backstop
Wind Prairie Park	5.4 acres	Passive recreation and nature study	None
Leonard-Leota Park	40 acres	Fishing, swimming, ice skating, softball, baseball, football, disc golf, basketball, volleyball, tennis, biking, skate board area, cross-country skiing, sledding, horseshoes, shuffleboard, playground, passive recreation, nature study, picnicking	Swimming pool, picnic tables, picnic shelter, lighted ball fields, playground equipment, shuffleboard courts, tennis courts, basketball courts, horseshoe pits, sand volleyball court, grills, bleachers, electric score board
West Side Park	25 acres	Picnicking, passive recreation, baseball, softball, soccer	Picnic shelter, restrooms, playground equipment, a ball field, soccer fields
Source: Evansville Park and Outdoor Recreation Plan, Adopted 2020			
<i>To see where these parks are located refer to Map 6.5: Utilities and Community Facilities Map provided in this chapter.</i>			

Open space acreage and facilities at the schools augment the City's park acreage. But these facilities may not be able to meet all the demands of general use by the public. Linear (trail) park facilities, as outlined in the Transportation Element, can also expand recreation choices. The City-owned "Bauer House Property" at 155 East Main Street was a catalyst site for the first public recreation trail constructed by the City along Allen Creek. Shortly thereafter, private developers constructed a mile long recreational trail surrounding the Westfield Meadows subdivision in 2019. Planned as part of the original development in the early 2000s, this amenity was the final piece to be implemented. Both trails were timely, as they were enjoyed by otherwise homebound residents throughout the Covid 19 pandemic years.

Communication Facilities

Access to communication facilities is very important in the modern economy. Several communication companies provide service to Evansville. The quality of communication services depends on the capacity of the lines and towers serving the City. The City might consider investigating opportunities to encourage the establishment of a local telecommunication utility to reduce resident costs and increase access. This operation could also provide improved Internet access and potentially fiber optic access in the City. Additionally, the city should investigate the installation of a private fiber network to connect all city buildings on one private network. This would have a high initial construction cost, but would provide efficiencies for internet providers, internal communications and data sharing, cybersecurity protections.

Internet, Telephone, and Data Services

The City of Evansville has a web page at www.ci.evansville.wi.gov, which is used to educate residents about community services and programs. Contact information for elected and appointed officials, as well as meeting

agendas and announcements, are posted on the page. Businesses and Residents are able to obtain high speed Internet connections through Litewire, Charter Communications and AT&T. Litewire Internet Services, an ISP based in Evansville offers wireless Internet service for businesses and residences. Charter Communications offers broadband cable modem service for residential and business Internet access. Residents may access the Internet for free at the Eager Free Public Library. Phone and Internet services are provided by AT&T as well as Charter Spectrum.

Newspapers

The *Evansville Review* is the primary paper serving the City. The City uses this paper, which is published weekly, to post meeting announcements, minutes, and other articles of general interest. This same newspaper also produces *The Trading Post*, a free weekly shopper delivered to every household in the City. Other nearby daily papers include *The Janesville Gazette*, and the *Wisconsin State Journal*. In 2021 a local web-based news source, *Evansville Today*, was started and covers city news and events on a daily basis.

Television and Radio

There are no television or radio stations located in Evansville, but there is one radio station, WWHG FM, licensed in Evansville (the station is located in Janesville). Residents receive radio and television station coverage from Madison, Janesville and other areas of Wisconsin and Illinois. Television services are available from Charter Communications and other providers. These companies offer traditional cable and digital packages. Some residents have also purchased satellites to receive additional channels. Television and radio coverage is expected to continue to meet resident needs over the life of this plan.

Postal Service

The City of Evansville has its own postal zip code of 53536. The City post office is located at 402 Water Street. In 2018 the post office moved to this location to allow the former location on S First Street to be demolished for expansion of the Eager Free Public Library. The City worked with the post office to ensure a new location was found as close to the downtown as possible.

Communication Towers AND FACILITIES

The advent of advanced communication technologies, such as cell phones, has greatly increased the need for towers to provide receiving and sending capabilities. The federal government formally recognized this need by the passage of the Federal Telecommunications Act of 1996. Under Section 704 of the act, the City has the power to regulate the placement, construction and modification of personal wireless facilities, as long as the rules do not unreasonably discriminate between providers or prohibit service.

Any requests for additional tower facilities will require approval under the City of Evansville Zoning Code. All towers in the City are required to provide for co-location of multiple users on a single tower. Section 64.0404 of 2013 Wisconsin Act 20 regulates placement and regulations for communication towers in Wisconsin.

It is anticipated that in the next 5-10 years that the primary coverage area for wireless service in the City of Evansville will continue to expand North and East. Existing and new water towers provide opportunities for cellular tower installations. The City of Evansville should continue to work with state and regional agencies and cellular carriers to expand coverage offerings in Evansville.

In 2020 The City adopted regulations governing small cell nodes and attachments. The regulations outline a public hearing process as well as appearance standards for new poles. The City should be mindful of the appearance and impact on of such installations. Recently, as underground work has expanded, above ground boxes have become more prevalent. The city should encourage and participate in consolidating the location of such boxes and screening them from public view when possible.

Cemeteries

The City of Evansville operates a municipal cemetery, the Maple Hill Cemetery. Located on Cemetery Road in the northeast portion of Evansville (north of USH 14), the Maple Hill Cemetery is about 25 acres in size. The Cemetery contains a columbarium to offer an additional burial option that conserves land. It is estimated that the cemetery is approximately three-quarters occupied. The City owns approximately 18.5 additional acres adjacent to the cemetery to allow for future expansion.

Work was done to modernize record keeping for the cemetery plots in 2021, merging paper-based information into a digital mapping system. This process uncovered many plots that are not occupied and could be offered for sale with appropriate research and attorney assistance.

The St. Paul Catholic Church in Evansville owns and operates the private Holy Cross Cemetery. The cemetery lies partially in Evansville (1.56 acres) and partially in the Town of Union (5.796 acres) and is not yet filled.

Health Care Facilities

There are important health care facilities located in the City of Evansville: SSM Health Dean Medical Group Clinic at 10 N. Water Street, Mercyhealth Evansville Clinic at 300 Union Street, Evansville Manor Skilled Nursing & Rehabilitation Facility at 470 Garfield Avenue, and The Heights at Evansville Manor at 201 North Fourth Street.

The SSM Health Dean Medical Group is affiliated with the Stoughton Hospital, Dean St. Mary's Hospital in Janesville, and St. Mary's Hospital in Madison. The Mercyhealth Evansville Clinic is affiliated with Mercy Hospital in Janesville. Evansville also has offices of specialty medical practitioners such as optometrists, dentists, chiropractors, and nature pathic doctors. These clinics and medical offices, along with nearby hospitals in Edgerton, Stoughton, Janesville, Monroe, and Madison, offer Evansville residents easy access to primary and advanced specialty health care facilities.

As the population of the City continues to increase, the need for health care facilities will increase accordingly. This will likely bring additional physicians to the area. While it is not anticipated that a hospital will be established in the City, additional or expanded clinic/center facilities are possible. These facilities should locate in areas of the City identified on the *Future Land Use Map* that are allocated for mixed use, traditional neighborhood activity centers, have proximity to important roadways and, if possible, be near more dense and senior housing facilities.

Childcare Facilities

Private childcare facilities available to residents in Evansville include:

- Little Tweets Child Care Center – 709 Brown School Road
- Kids Korner – 264 Lincoln Street
- Magic Moments Child Care Center – 112 W. Church Street
- Small Wonders Christian Daycare and Pre-School – 457 W. Main Street
- Wee Ones – 618 Porter Road
- Kids & Kids Bilingual Daycare – Union Street
- Kids Corner SACC – 420 South Fourth Street
- Pathways Preschool – 312 South Third Street
- In-home providers

Dozens of additional childcare facilities are available in nearby communities. Many residents who work beyond the City utilize childcare options near their places of employment. Moreover, residents have informal networks of child care (i.e. family or friends) and some residents provide licensed childcare from their homes. The City has no direct influence over the establishment of new childcare facilities. However, the demand for childcare in Evansville appears to exceed current supply. Furthermore, given the local growth rate, especially in small starter homes (3 bedroom ranches) that are particularly desirable to young couples and families, demand for local daycare likely

will continue to be strong. The Evansville Community School District established 4K preschool in coordination with existing childcare providers in the city.

Future childcare facilities should be encouraged to locate near residential neighborhoods and parks.

Evansville Youth Center

As children age, day care is not always the best choice for care. Older students are more independent and often become “latch-key” kids - going home to an empty house for a few hours after school until their parents get home from work. The Evansville Youth Center provides a place for middle school students (grades 5 – 8) to go after school. Work was done in 2019 and 2020 to secure a new location for the Youth Center in cooperation with the School District. A subcommittee composed of city and school members highlighted locations at the JcMckenna Middle School and Theodore Robinson Intermediate School as the most viable. Additional work on this was delayed by the closure of the youth center during the COVID-19 Pandemic. Replacement of the youth center facility will be necessary in the next 10 years.

Eager Free Public Library

The Eager Free Public Library is part of the Arrowhead Library System and is located at 39 West Main Street. A 1996 Library Services and Construction Act Grant and Community Development Block Grant were used to double the library space and to make the facility handicapped accessible.

Between adult and children’s materials, the Eager Free Public Library offers nearly 35,000 items, plus another 233,000 electronic items. The library offers materials for all age groups with collections for young children, children, teens, and adults. It also houses a unique collection of local historical materials, including files on homes, historic families, and the entire run of every Evansville newspaper, many available on microfilm and through digital files. In order to provide greater access to library materials, the Arrowhead Library System joined the SHARE Consortium. This allows patrons access to millions of items located in Rock, Walworth, Racine, and Kenosha Counties.



FIGURE 6C: EAGER FREE PUBLIC LIBRARY

The library offers high speed Internet access to the public and has a wide variety of programs for infants and pre-schoolers, school-aged children, teens, adults and senior citizens.

While two-thirds of the library’s use is by City residents, other library users are residents of surrounding townships.¹ The actual registered borrowers of the library in 2021 was 9,432 people, according to the Wisconsin Department of Public Instruction (DPI).

A 2015 facilities Space Needs Assessment completed by Himmel and Wilson identified the need for 15,000 to 16,000 total square feet of library space to meet current and future service expectations to 2035. The City purchased the building housing the post office that is located south of the library for a library expansion planned for 2018. Library space needs are based on complex formulas. DPI endorses a worksheet by a nationally known library consultant to calculate space needs.² As the population of the service area grows, the need for additional quality space will

¹ The library is required by law to serve outlying residents and is paid by the county to do so. Accordingly, the library cannot only consider Evansville’s population in space needs assessment, but also the population of surrounding areas included in the library’s service area.

² Available on-line at <http://www.dpi.state.wi.us/dpi/ditcl/pld/plspace.html>.

also increase. As the Library is a public building on the list of historic landmarks, the only permissible expansion of the library was toward the rear of the building where the post office was located.

In 2018 the library was expanded, adding 8,000 square feet bringing the total square footage up to 16,473. The expansion and renovation project added a new local history room, additional programming space, two study rooms, and a conference room. It also allowed the creation of a separate teen section.

Senior Services

According to the 2020 ACS, 825 people (15.4%) living in the City of Evansville were age 65 or over. Like youth populations, seniors also demand particular services to meet their specific needs.

The Peckham Senior Center at Creekside Place opened in 2011 to provide nutrition services, exercise programs, recreational activities, health care services, and educational seminars on topics of interest to seniors. Creekside Place provides a welcoming, comfortable, and caring environment for seniors, with continuous opportunities for intergenerational activity.

There are also programs through Rock County that provide services and opportunities for older persons living in the City of Evansville. Most notably, the Rock County Health and Human Services Department meets the needs of older adults through the establishment of services in the area of nutrition, transportation, respite care, advocacy, and coordination of services with other public and private agencies.

Evansville Community School District

The Evansville Community School District is a showcase feature that draws people to the community. The district is known for its:

- Outstanding education quality;
- Challenging curriculum;
- Advanced coursework offerings and student achievement;
- Extensive athletic and co-curricular activities;
- Experienced and educated professional staff; and
- New and recently renovated facilities.

The Evansville Community School District includes portions of the townships of Brooklyn, Center, Janesville, Magnolia, Porter, Rutland and Union. The number of students served by the district remained relatively constant at about 1,200 students during the 1980s. During the 1990s, the number of students increased significantly. In the mid-1990s, the Evansville Community School District completed an expansion of the middle school, high school and grade school. In 2002, the school district completed construction of a new high school facility. The district demolished and rebuilt the Middle School in 2019 and 2020. In 2022, 1,725 students are enrolled in the district.



FIGURE 6D: EVANSVILLE HIGH SCHOOL LIBRARY

Residential construction is expected to continue in Evansville and the Town of Union. School District leaders expect current facilities to serve the expected population growth in Evansville over the next 20 years. The current JC McKenna Middle School will need significant upgrades or replacement in the next 20 years. Table 6.2 provides a description of the Evansville Community School District's enrollment and estimated capacity.

Table 6.2: Evansville Community School District, 2022

School Name	Grades	Enrollment**	Estimated Capacity*
Evansville High School	9-12	560	600-700
JC McKenna Middle School	6-8	347	500-600
Theodore Robinson Intermediate School	3-5	448	400-500
Levi Leonard Elementary School	K-2	366	400-500
Source: Evansville Community School District			
* School building capacity is a difficult issue to define specifically. The figures provided are rough estimates based on student-teacher ratios, open classrooms, district policies, and other factors. The figures are intended for City use in preparing this Smart Growth Plan. Current estimates should be obtained from the school district.			

The district conducted a facilities assessment to understand future space and building needs. The City worked closely with the school district during this process to address concerns with moving the Middle School from its current location or constructing a new school far from walkable neighborhoods. Table 6.3 on the following page provides a historical detail of the school district's enrollment over the last 20 years.

Table 6.3: Evansville School District Enrollment, 1984-2015

Year	Number of Students**	Change in Number of Students	Year	Number of Students**	Change in Number of Students
1984-85	1,158	(5)	2002-03	1,639	64
1985-86	1,171	13	2003-04	1,667	28
1986-87	1,197	26	2004-05	1,682	15
1987-88	1,212	15	2005-06	1,730	48
1988-89	1,199	(13)	2006-07	1,825	95
1989-90	1,192	(7)	2007-08	1,799	(26)
1990-91	1,242	50	2008-09	1,831	32
1991-92	1,254	12	2009-10	1,806	(25)
1992-93	1,313	59	2010-11	1,788	(18)
1993-94	1,341	28	2012-13	1,757	(31)
1994-95	1,401	59	2013-14	1,717	(40)
1995-96	1,432	29	2014-15	1,735	18
1996-97	1,480	48	2015-16	1838	103
1997-98	1,532	52	2016-17	1849	11
1998-99	1,562	30	2017-18	1808	(41)
1999-2000	1,515	(47)	2018-19	1800	(8)
2000-01	1,528	13	2019-20	1807	7
2001-02	1,575	47	2020-21	1698	(109)
			2021-22	1725	24
Source: Evansville Community School District					
**Third Friday of September Count					

Wisconsin has a charter schools program and allows enrollment in other districts through an open-enrollment process. In 2022, 120 students attended Evansville schools under open enrollment and approximately 105 students residing in Evansville attended other districts through open enrollment. Many of the out-going students never attended school in Evansville. The Wisconsin Charter School Program was initiated in the 1993-1994 school year. Students from Evansville may take advantage of the open enrollment program to attend a charter school or the district could decide to start its own charter school to meet the unique needs of a segment of the population.

As of 2022, in the Evansville Community School District, 91.1% of the elementary through high school-age children attend public schools. Approximately 3.4% of these children attend home schools, and another .25% attend private schools. The school district operates a comprehensive website for those interested in additional information about the schools and programs at www.ecsd.net.

Higher Education

Many outstanding colleges, universities and technical schools are located within a 35-mile radius, which provide education and training for the labor force. The University of Wisconsin-Madison is a world class university with an enrollment of 46,059 students in 2022. It is ranked third among all universities in the United States in total expenditures for research and development. It is easily accessible to Evansville by USH 14. Other area colleges include:

- University of Wisconsin-Whitewater - a four-year campus northeast of Evansville;
- University of Wisconsin-Rock County - a two-year campus in Janesville;
- Madison College;
- Edgewood College (in Madison);
- Beloit College - a nationally recognized private liberal arts college; and
- Blackhawk Technical College (in Janesville) - part of the Wisconsin Vocational-Technical school system.

City Facilities

The City Hall, constructed in 1892, is located at 31 S. Madison Street. City Hall once housed city jail as well as the fire department. The lower level accommodated horse and water carriages and the tower housed the fire bell. The bell that was used to call volunteer firefighters to the station. The bell is now on display in front of the Fire District's station on Water Street.

In a 1997 referendum, voters chose to renovate the existing City Hall. In 2000 and 2001, the City completed a renovation of City Hall that added a new wing for an elevator, new restrooms, and a wheel-chair ramp in the front of the entrance to the new wing. This renovation brought the building into compliance with the Americans with Disabilities Act (ADA). The total cost of this project was \$367,000.

The interior of City hall has been renovated and the exterior was repainted and repaired in 2015. The renovated, ADA accessible meeting room is also used as the Municipal Courtroom since it adjoins the chambers of the Municipal Judge.



FIGURE 6E: EVANSVILLE CITY HALL

A Municipal Services Campus fronts both Madison Street and Old Hwy 92. There are three Municipal Services Garages at this location. The garage at 535 South Madison Street is for public works. The administrative building and garage at 15 Old Hwy 92 houses equipment and some Water & Light staff. A third building at 15 Old Hwy 92 is used to store inventory, equipment and vehicles for both water & light, it was expanded in 2022 to reflect the need for mechanic, wash, and storage bays for the department. A 2018 study highlighted the need to expand and modernize the Municipal Services Campus, this work will need to occur in the next decade. The study focused on ways to efficiently use the available space and buildings at this site. Future changes to the campus should follow the study's masterplan, and the plan should be updated to reflect the growing needs of the department.

The Evansville Police Station is located next to City Hall on Church Street. The department moved to this location in 2009 after the Fire District built a new station. The department's adjacency to City Hall has been beneficial for staff communications. The building was remodeled in 2009 and renovations were made to the front office area in 2019 to accommodate staff needs. The building was painted in 2022. Concrete removal, landscaping, signage, etc. should be added in the near future to increase the buildings approachability and community presence. A facilities study will be needed to better understand the needs for the department. Reconstruction of the building could leverage attachment to city hall and combination of EMS services to further consolidate city service locations.

The Evansville EMS and Police share a garage on West Church Street next to the Police Station. The Eager Free Public Library is located at 39 West Main Street. The Evansville Youth Center is located near J.C McKenna Middle School at 209 South First Street.

Community Services Inventory

This portion of the chapter profiles the community services available to City residents and those in the surrounding area, including services provided by Rock County in support of local services.

Solid Waste Disposal and Recycling

The City contracts with an independent service provider to provide residential and institutional waste disposal service and recycling. Businesses independently contract for waste disposal services. The former City Dump on Water Street is now the City Yard Waste and Recycling Center, to which residents may bring tree limbs, leaves and garden debris in the spring, summer and fall. During these months, residents may obtain free composted yard waste and wood chips at this center. In the winter, the City uses this center to store snow removed from City parking lots and streets.

Police Protection

With ten full-time officers, including the police chief, and a number of part-time officers, the City of Evansville Police Department provides the community with 24-hour coverage. Emergency response times range between 2-4 minutes. Non-emergency response times vary depending on the time of day. The department strives to keep two officers on duty at all times. In 2014, the Evansville police department earned accreditation through the 4



FIGURE 6F: EVANSVILLE POLICE DEPARTMENT

year accreditation process of the Wisconsin Law Enforcement Accreditation Group (WILEAG). This accreditation is prestigious and requires an on-site assessment every three years.

The Rock County Communications Center dispatches the City of Evansville Police Department (including 911 emergency service). The center provides 24-hour dispatching services for all law enforcement, fire and EMS agencies in Rock County, consisting of a

population of over 160,000 people spanning an area of 720 square miles. The Rock County Communication Center is the only Public Safety Communication Center in the United States to have achieved Accreditation by CALEA (Commission on Accreditation for Law Enforcement Agencies). This Communication center is the only CALEA accredited center in the State of Wisconsin.

The City of Evansville Police Department has mutual aid/interagency agreements with the state patrol, the Rock County Sheriff's Office, the Rock County Communications Center and the Town of Union. These agreements allow the City to work jointly with these agencies on a daily basis. The City of Evansville Police Department also has an interagency agreement with the Town of Union for a joint Municipal Court.

The interagency agreement permits the Evansville Police Department to respond to calls to assist the Evansville EMS or the Evansville Community Fire District, issue citations, and investigate incidents anywhere in the Town of Union without prior authorization from Rock County 911 dispatch. The agreement also allows the Evansville Police

Department to go anywhere in the Town of Union to investigate incidents and serve citations. The agreement allows Evansville Police Officers to issue citations for traffic offenses anywhere in the Town of Union, which will be processed in the Joint Municipal Court.

The department maintains five police vehicles and a radar trailer. The police department annually reviews equipment and vehicle needs as part of the City's CIP.

The police vehicles are equipped with video cameras and laptop computers that are connected directly to the Rock Country Communications Center and the Department of Transportation through the TRACS system. The police vehicles are also equipped with defibrillator units, which Evansville's police officers have been trained to use under appropriate circumstances.

The department has an outstanding history of progressive community protection. Residents are aware of the officers and very willing to report incidents. Officers take pride in the community. During the visioning phase of this planning program, residents said this community is safe. This feeling is due in large part to the efforts of the police officers that are both visible and involved in the community. For instance, officers spend significant time in the schools and at school sporting events. Officers also conduct seminars for banks and local businesses (e.g. how to respond to an alarm). The police department also offers a 24 hour drugs/medicine drop off box for unused or outdated drugs and medications. Evansville's overall crime rate is lower than the overall crime rates of Rock and Dane counties. According to the community survey results, Evansville residents generally feel safe in the City.

Fire Protection

The Evansville Community Fire District is approximately 75 sq. miles in size and serves all of Evansville, nearly all of the Town of Union, and parts of the Towns of Porter, Brooklyn, and Magnolia. The district is a separate governmental agency that has mutual aid agreements with all surrounding districts. These agreements allow firefighters from surrounding districts to assist the Evansville Community Fire District when needed and vice versa.

The Evansville Community Fire District station is located at 425 Water Street in the City of Evansville. The district relocated to the new 18,000 SF building in 2009. The facility contains 6 apparatus bays (3 drive through bays), sleeping quarters, meeting/training space, and office space.

The Insurance Services Office (ISO) rates fire protection service for communities across the United States. The rating system scale is out of 10 with 1 being the best. Most insurance underwriters utilize the assigned fire protection rating to calculate residential, commercial and industrial insurance premiums. Fire districts are evaluated on a cyclical basis that is determined by district growth and the size of the population served. The last time the district was rated was more than 10 years ago. The overall district rating was a 7, with a rating of a 5 in the City. The 5 rating in the City is an average rating, and improving this rating probably would require employing at least some full-time professional firefighters. The rating in the City is better than the overall district rating because there is better access to ample water (from hydrants) in the City than there is (from wells, ponds or streams) in the rest of the territory served by the Fire District.

The Evansville Community Fire District annually evaluates the need to expand the size of the department personnel and equipment based on response times, number of annual calls and the area serviced. The district currently has a command vehicle, 2 engines, 2 brush trucks, a brush ATV, 2 tankers and a squad car. The district uses a 25-year replacement schedule to replace its engines, pumpers, and tanker trucks.

Evansville Community Fire District

The district has 34 volunteers that are compensated on a per call basis. The district also has a part-time inspector.

Dispatch is handled through the county dispatch center.

The district responds to 250 calls per year.

Approximately half of these calls are within the City of Evansville.

The average response time within the City is eight minutes.

In the future, there is a potential need for some full-time professional firefighters to work together with the volunteer members of the district. As the City's population grows towards 6,885 the need for full-time firefighters will increase. From an economic development perspective, some businesses might not consider locating a new facility in Evansville unless there are some full-time firefighters in the community to protect their businesses. In the meantime, the quality of the Fire District's services will depend upon its ability to attract, retain and train paid on-call firefighters. Even if the Fire District eventually employs some full-time firefighters, paid on-call firefighters will continue to make up the bulk of the force. The City must continue to support the efforts of the Fire District to recruit, retain, and train paid on-call firefighters. Currently the city allows its staff to volunteer for the department during work hours. The Fire District is anticipating having part time hours (20 hours per week) for 2023 and moving to one full time daytime person during weekdays budgeted in 2024.

In 2022, the annual operating budget of the Evansville Community Fire District was approximately \$513,000. The Fire District uses a Capital Improvement Program to budget for major expenditures. The Fire District allocates the cost of the annual operating and capital budgets, net of anticipated fee revenues and other non-tax sources of funding, to the participating communities based on their share of the equalized assessed value within the Fire District.

The City of Evansville is pleased with the quality of service provided by the Fire District. City officials have previously expressed concerns regarding the desire to have 3 city members on the fire board, representative of the 50% funding contribution to the district. In addition, the Fire District only pays a water usage rate for the water it takes from fire hydrants in the City. In contrast, water utility customers in the City (and a small number in Union Township) must pay a water usage rate plus a Public Fire Protection (PFP) rate, and the City must pay the portion of the PFP rate that is not billed to the water utility customers. The residents and property owners who are protected by the Fire District but who are not customers of the Evansville water utility receive the benefit of the City's fire protection infrastructure but pay none of its cost. On the other hand, the Fire District pays the cost of a fire inspector who only inspects property in the City.

Fire Department staff have expressed a desire to eventually merge the department with the City's EMS department to form a Fire and EMS District. The topic has been discussed by City officials as well. This could create an atmosphere for better response times to emergency calls and other benefits of having all staff in one building sharing equipment and resources.

Ambulance Service

The Evansville Emergency Medical Service (EMS) is a volunteer, municipality-owned ambulance service/provider, engaged in the business of the transport and care of the sick and injured. The Evansville EMS seeks to provide the highest quality of care at the lowest possible cost to the patients and the taxpayers of the City of Evansville and the surrounding townships.

Like the Evansville Community Fire District and the Evansville Police Department, the Evansville EMS is dispatched through the County 911 center located in Janesville. Evansville EMS staff consists of one full time EMS Chief, 8 licensed EMT volunteers and two certified volunteer drivers serving over 7,000 people in Evansville, the Town of Union, Town of Magnolia and parts of the Towns of Porter and Brooklyn.

Evansville EMS has two ambulances, which completes approximately 500 runs a year. The volunteer technicians first arrive at the EMS garage and respond to a call within 7-10 minutes. On-site response times vary by the time of day and location.

Evansville EMS is a City-run service financed through budget allocations from communities covered by the service and user fees. In 2008, Evansville EMS moved to the former Dean Center building at 11 W. Church St., which provided them with much needed space for training, record storage, and other basic activities. In 2017 this facility

was renovated to provide sleeping quarters and increased functionality of training areas and offices. A garage across the street from the main EMS building houses two ambulances, supplies, and report writing areas. A feasibility study should be done in the near future to understand department needs.

Utilities and Community Facilities Issues & Concerns

During development of this plan residents, staff and other stakeholders raised issues and concerns about available utilities and community facilities. What follows is a summary of these issues and concerns. Actions to address these items are provided in the corresponding goals and objectives statements at the end of this chapter.

Regionalizing Services

The City of Evansville understands the need to carefully consider all expenditures. This consideration certainly extends to providing utilities and community facilities for the community. To provide efficient, cost-effective services, the City will consider opportunities to regionalize additional services. Regionalizing services can minimize duplication and promote cost efficiency, which may reduce the tax burden for all residents. Shared service opportunities can also include coordination with the school (e.g. shared maintenance and janitorial staff, shared facilities for community recreation). More information about this important topic is provided in the Intergovernmental Cooperation Chapter.

One potential opportunity to better share services and service costs with neighboring communities is with respect to park facilities. There is the opportunity for surrounding Towns and the County to contribute to the annual budget, perhaps in the form of a Park District, for major park facilities like Leonard Leota, which is used by Town and County residents, not just City residents.

Population Growth

It is clear that continued growth will result in changes to the City's infrastructure. Improvements such as roads, sewer, water, parks, recreational facilities, and schools all need to be coordinated with the housing decisions and vice versa. The availability of utilities like sewer, water, electricity, and communications services is critical to economic development. The availability of utilities and community facilities dictates where development can occur. Potential improvements documented in this chapter include:

- Sewer lift stations
- Sewer interceptors
- New Water booster stations and/or tower upgrades
- Electric substation
- School expansions or new facilities
- Additional EMS, fire, police staff
- New police and EMS facilities
- Additional City Staff
- New parks & trails

These improvements are significant and expensive. Accordingly, their development is of concern to local taxpayers.

Utilities and Community Facilities Funding Options

Evansville is constantly seeking opportunities to finance needed utilities and community facilities. There are numerous grant and loan programs that the City may seek to help finance needed improvements. These programs are available through the State of Wisconsin and the Federal Government. What follows is a description of some opportunities available to the City.

Water and Wastewater Grant and Loan Program

The USDA Rural Development (Rural Utility Service) has a water and wastewater grant and loan program to assist cities, villages, tribes, sanitary districts, and towns in rural areas with a population up to 10,000. The program provides

loans and grants to construct, improve, or modify municipal drinking water and wastewater systems, storm sewers, and solid waste disposal facilities.

Clean Water Fund Loan Program

The Clean Water Fund Program (CWFP) is one of the subsidized loan programs included in the Environmental Improvement Fund (EIF). The CWFP provides loans to municipalities for wastewater treatment and urban storm water projects. The City used a State Trust Fund Loan with an interest rate subsidized by the Clean Water Fund to finance past projects, and the City intends to explore Clean Water Fund loans to finance replacing sanitary sewer mains in the future.

Wisconsin Community Development Block Grant Program

The Wisconsin Department of Commerce administers the Wisconsin Community Development Block Grant Program to provide cities, villages and towns with a population of less than 50,000 and all counties except Milwaukee, Dane, and Waukesha to obtain matching grants for the installation, upgrade or expansion of municipal drinking water and wastewater systems. Successful applications are based on a distress score, documentation of need, ability to repay, matching fund availability, and project readiness. This program may provide needed assistance to pursue water system upgrades. The City obtained CDBG money to pay part of the cost of the addition to the Eager Free Public Library in 1996.

State Trust Fund Loan Program

The Board of Commissioners of Public Lands provides this loan program with terms of up to 20 years and deeply discounted interest rates. Loans may be used for a variety of purposes including: road improvements, community centers/halls, trail development, and property acquisition. The funds available fluctuate annually. The current annual loan limit is \$3,000,000. The City of Evansville could utilize these funds for development of additional park facilities.

Rural Development Community Facility Grants

The USDA Rural Development also offers grants to communities seeking to build or improve their community buildings (e.g. halls, libraries, community center, and fire departments). These grants are awarded to communities with a population up to 10,000 based on a competitive application process.

Fire Administration Grants

The Federal Emergency Management Administration (FEMA) offers over \$100,000,000 in annual grant awards to fire departments in six specific areas: training, fitness programs, vehicles, firefighting equipment, and fire prevention programs. Applicants from communities, which serve a population of less than 50,000, must provide a 10% match.

State Stewardship Fund

The Stewardship Fund is the State of Wisconsin's land acquisition program for public outdoor recreation and habitat protection. Administered by the Department of Natural Resources, the fund makes millions of dollars a year available to buy land for parks, trails, habitat areas, hunting grounds, and local parks and for site improvements, like trail building and campgrounds.

City of Evansville Capital Improvements Program

A Capital Improvements Program (CIP) is a five to ten year short plan with updates occurring annually. A general CIP includes a community's capital items such as:

- Park acquisition and improvements
- Public buildings improvements and long term maintenance
- Vehicle or equipment purchase and replacement
- Road, sidewalk, trail and transportation installation, repair or replacement
- Repair or replacement of utilities due to age or service needs

Capital items are generally defined as those items that are expensive (cost \$5,000 or more) and will last at least 5 years. Collective replacement or improvement, such as information technology upgrades, combined as an effort to improve a larger or encompassing system would also be considered part of the CIP. The CIP also includes improvement projects necessary for the community's future with an appropriate timeline matched to funding availability.

The City updates the CIP as it approaches the finalization of the annual budget. The City continually makes a list and obtains or maintains cost estimates for a variety of projects to keep funding options available without large lapses in between capital projects. These projects range from small building improvements to large overhauls of infrastructure within the public right-of-way.

Utility Districts

Utility districts provide a variety of public services and improvements including roads, sewers, stormwater, electricity and water. Evansville currently has electric, water, storm water, and sewer utilities. Utility districts establish a "district fund" to finance district improvements. These funds are obtained through taxation of property within the district. Service costs are covered through direct billings. As such, utility districts are another mechanism to fund needed City improvements. Potential utility districts in Evansville include a telecommunications utility and transportation utility.

Community Facilities, Utilities and Services Goals and Objectives

These community facilities, utilities, and services goals and objectives serve as a way to put the vision statement into action, through a series of to dos. Below are goals and objectives for the Community Facilities, Utilities, and Services Chapter:

Utilities & Community Facilities Goal #1			
Provide ample active and passive recreational opportunities that benefit all segments of the City population.			
Supporting Objectives	Champion Partner /	Potential Funding Source	Milestone Date
1. Coordinate with school district to improve the shared use of facilities for community benefit (e.g. ball fields, pool, etc.).	Park & Rec., School District, Common Council	City Budget	Continuous
2. When the City updates the <i>Evansville Park and Outdoor Recreation Plan</i> , population projections should reflect figures provided in this plan, or new figures accepted by the City.	Park Board	City Budget	2025 and 2030
3. Consider natural and man-made features, such as Allen Creek and major streets that may act as barriers for certain portions of the population when locating parks. Provide pedestrian access that is separate from vehicular traffic.	Park Board	NA	Continuous

Utilities & Community Facilities Goal #2			
Ensure that all City development is served by adequate, efficient, cost-effective utilities and community facilities within the City's capacity to provide such services.			
Supporting Objectives	Champion / Partner	Potential Funding Source	Milestone Date
1. Continue to utilize the City of Evansville Capital Improvements Program as a central tool to implement this Plan.	City Administrator, Common Council	City Budget	Annually
2. Educate residents about available community facilities in the area through the City Web Site and other local news formats.	City Administrator, Mayor	City Budget	Continuous
3. Continue to communicate with the Evansville Community School District about new development to allow the school district to plan for staff, building additions, and other needs.	City Planner	NA	Continuous
4. Upgrade other utilities located in street rights-of-way when reconstructing streets. (EG undergrounding and light poles) The CIP should be used in this capacity as a tool to coordinate improvements.	Municipal Services Committee & Water & Light Committee	City Budget	Continuous
5. Reserve street rights-of-way, park land and easements in undeveloped areas by amending the <i>Official Map</i> .	Municipal Services Department, Community Development Director & City Engineer	City Budget	Continuous
6. Apply for grants that are available for public facilities improvements.	City Administrator & City Engineer	City Budget	Continuous
7. Pursue opportunities for intergovernmental cooperation to improve efficiencies and reduce costs with respect to garbage collection, road maintenance, equipment purchase and sharing, and snowplowing.	Municipal Services Department & E-U Implementation Advisory Committee, Common Council	NA	Continuous
8. Maintain communications between the Evansville Community Fire District and Evansville EMS.	Common Council, Fire District Board, EMS Coordinator	NA	continuous
9. The City should work with the Fire District to resolve issues of (a) representation on the board is not proportionate to financial contribution and (b) greater fairness in paying for fire protection infrastructure in the City that is used by the Fire District.	Common Council, Mayor, Fire District Board, Town of Union.	NA	2025

Utilities & Community Facilities Goal #3			
Provide the City staff and infrastructure needed to meet the needs of a growing population.			
Supporting Objectives	Champion Partner /	Potential Funding Source	Milestone Date
1. As necessary, hire additional professional staff with particular specialties (e.g. economic development, parks and recreation coordination, technology, appraiser). 2. Evaluate facility needs for police EMS, and municipal services facilities.	City Administrator, Common Council	City Budget	Continuous
Utilities & Community Facilities Goal #4			
Provide an efficient, well-maintained system for storm water management.			
Supporting Objectives	Champion Partner /	Potential Funding Source	Milestone Date
1. Develop a regional storm water management plan through a cooperative planning process with the Town of Union.	Municipal Services Committee & City Planner	City Budget	2025
2. Require drainageways be maintained in their natural state to minimize the need for storm sewers and to reduce flooding.	Municipal Services Committee	Private Development	Continuous
Utilities & Community Facilities Goal #5			
Maintain a water distribution system that is capable of supplying and distributing potable water within the City.			
Supporting Objectives	Champion Partner /	Potential Funding Source	Milestone Date
1. Plan for financing and construct a new water tower.	Water & Light Utility	CDBG, Utility Fees	2030
2. Replace water mains that are less than 6" in diameter with larger diameter water mains.	Municipal Services Committee	City Budget & Private Developers	Continuous

Utilities & Community Facilities Goal #6			
Maintain a sanitary system that is capable of serving the needs of the growing City population.			
Supporting Objectives	Champion Partner /	Potential Funding Source	Milestone Date
1. Install or allow developers to install infrastructure (e.g., sewer lift stations and interceptors) as needed to accommodate new development along the northern edge of the City's new development north toward.	Municipal Services Committee	Private Developers, Special Assessments or Tax Increment	Continuous
2. Complete a facilities assessment study to determine long-term strategy to provide additional treatment capacity	Municipal Services Committee	City Budget	2035
3. Continue to replace undersized, aged, and damaged sanitary sewer and water mains as necessary.	Municipal Services Committee	Utility Budgets	Continuous
4. Delineate and map long-term City service areas	City Engineer, Plan Commission	City Budget	Continuous
Utilities & Community Facilities Goal #7			
Provide a model for developers with quality City owned property.			
Supporting Objectives	Champion Partner /	Potential Funding Source	Milestone Date
1. Adopt water recycling systems and renewable energy goals for City buildings.	Municipal Services, Common Council, EIT		Continuous
2. Use architecture and design for City buildings and sites that respects the historic natural, & character of the community.	Plan Commission & Historic Preservation Commission		Continuous
3. Maintain City buildings and improve their curb appearance through landscaping & signage.	City Staff	City Budget	Continuous
4. Add street and terrace trees in front of public and institutional properties as well as residential areas without trees. Maintain street tree additions faster than the rate of removal	City Staff	City Budget	Continuous
5. Coordinate installation of utility and telecommunications boxes, avoiding future building site locations, roadways, or driveways. Install landscape to screen utility boxes visible from right of way	City Staff	City Budget	Continuous